



# **NATIONAL ROUNDTABLE ON THE NATIONAL SOCIAL TARGET FOR POVERTY REDUCTION**

**Dublin, 14 November 2012**

**Egbert Holthuis**

**Europe 2020: Social Policies**

**DG Employment, Social Affairs and Inclusion**



# Social Policy and the European Union

*Social policy is a Member State's competence but a number of instruments are available at EU level, such as:*

- **Charter of fundamental rights**
- **Treaties**
- **Anti-discrimination directives**
- **Directives on health and safety in the workplace**
- **Regulations on Member States' social security coordination**
- **EU Funds (ESF, European Globalisation Adjustment Fund, PROGRESS)**



# Social Policies and the Treaties

*TEU Art 3: Combat social exclusion, promote social justice and protection, economic, social and territorial cohesion, and solidarity among member states.*

*TFEU Art 5.3: The Union may take initiatives to ensure coordination of Member States' social policies*

*TFEU Art 151 and 153: Improving knowledge, exchange of information, best practices, innovative approaches, evaluating experiences*

*TFEU Art 160: A Social Protection Committee monitoring the social situation and development of social protection policies in MS and the Union*



# EU Actions to Promote Social Inclusion

*2000: The Lisbon Strategy and the EU social inclusion Strategy:*

**“to make a decisive impact on the eradication of poverty”**

**A method: the Social Open Method of Coordination**

*2006: "Working together, working better: A new framework for the open coordination of social protection and inclusion policies in the European Union"*

**Integrating 3 policy strands: social inclusion, pension reforms, healthcare**

*2009: The Lisbon Treaty*

*2010: Europe 2020 a strategy for smart, sustainable and inclusive growth*



# Europe 2020

Macro-economic &  
fiscal surveillance

Regulation of  
financial services

Targets and guidance  
for structural reforms

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## Flagships for smart, sustainable and inclusive growth

Digital  
Agenda

Youth  
on the Move

Innovation  
Union

New  
Industrial Policy

New Skills  
and new Jobs

Platform against  
Poverty

Resource  
Efficiency

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## Modernised EU levers for growth and jobs

Single Market Act

Trade and  
external policies

Structural Funds  
and future EU budget

*Social Europe*



# Europe 2020 and Social Policy Coordination

*Guidelines for the employment policies of the Member States (IG10: Promoting social inclusion and combating poverty).*

*Arrangements for social policy coordination at EU level are non-binding (Social Open Method of Coordination), resulting in an imbalance in the coordination of economic, employment and social policy.*



# Europe 2020 and Social Policy Coordination

*There have been major efforts to strengthen and codify economic coordination between Member States*

*Six-pack, two-pack*

*Proposals for a Fiscal Union*



## Are We Likely to Meet our Targets for 2020?

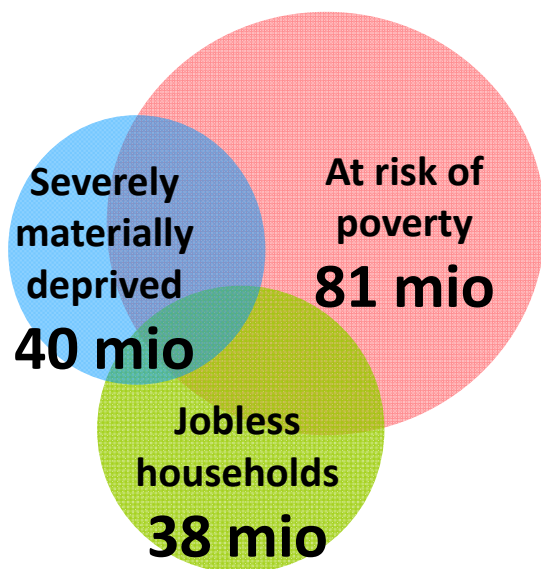
|                  |                                                                        |   |
|------------------|------------------------------------------------------------------------|---|
| EMPLOYMENT       | 75% of the population aged 20-64 should be employed                    | ✗ |
| INNOVATION       | 3% of the EU's GDP should be invested in R&D                           | ✗ |
| CLIMATE / ENERGY | A reduction of CO2 emissions by 20%                                    | ✓ |
|                  | A share of renewable energies up to 20%                                | ✓ |
|                  | An increase in energy efficiency by 20%                                | ✗ |
| EDUCATION        | The share of early school leavers should be under 10%                  | ✗ |
|                  | At least 40% of the younger generation should have a degree or diploma | ✗ |
| POVERTY          | 20 million fewer people should be at risk of poverty                   | ✗ |



# 116 Million (23.5 %) of Europeans were Living at Risk of Poverty or Social Exclusion in 2010

Population at risk of poverty  
or social exclusion, 2010

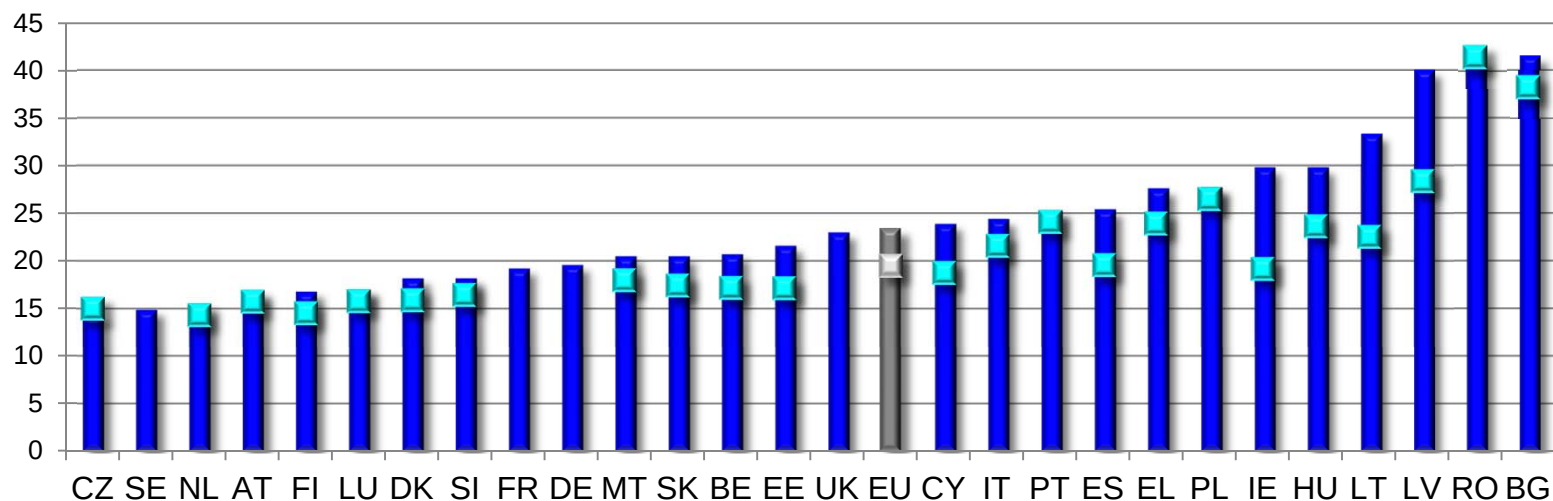
EU goal by 2020



*« To reduce the number  
of people at risk of poverty  
and social exclusion  
by 20 million »*

# The Social Situation is Very Different across Member States

■ Population at risk of poverty or social exclusion\* in 2010 ■ 2020 target\*\*

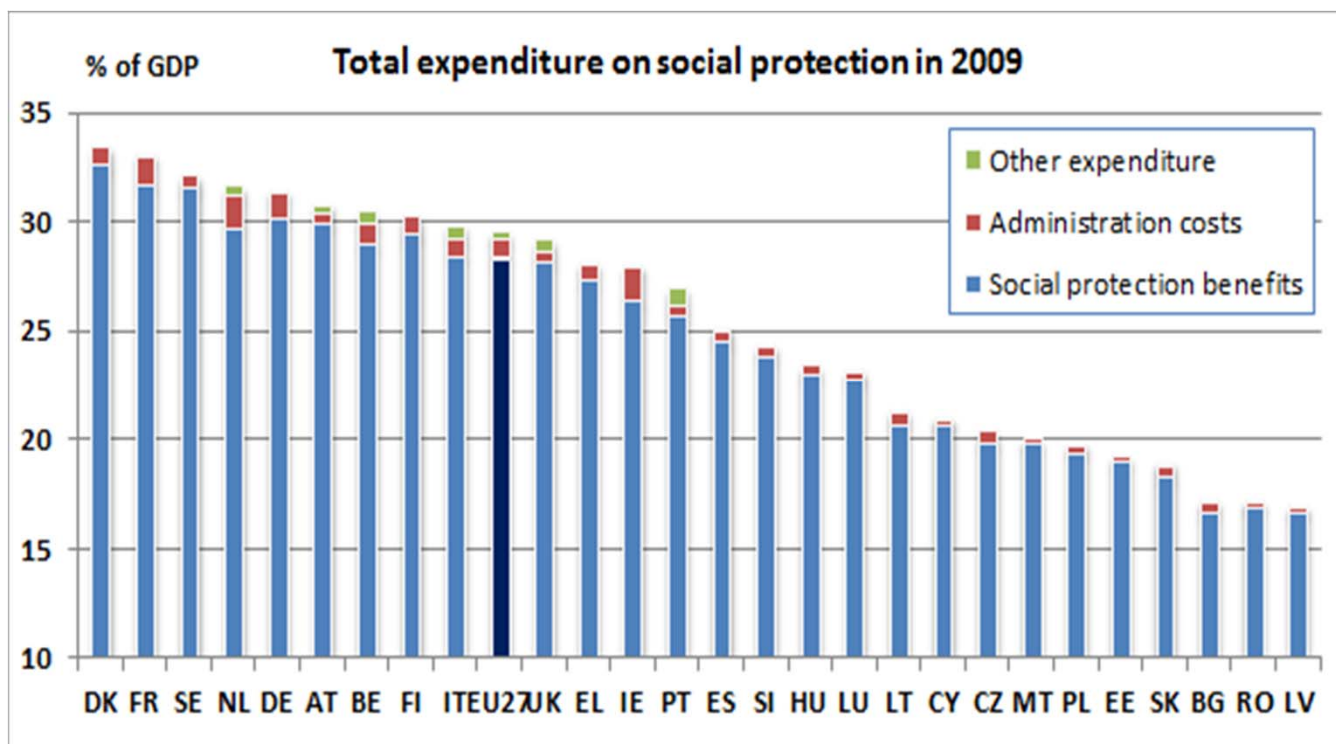


**Source: European Commission**

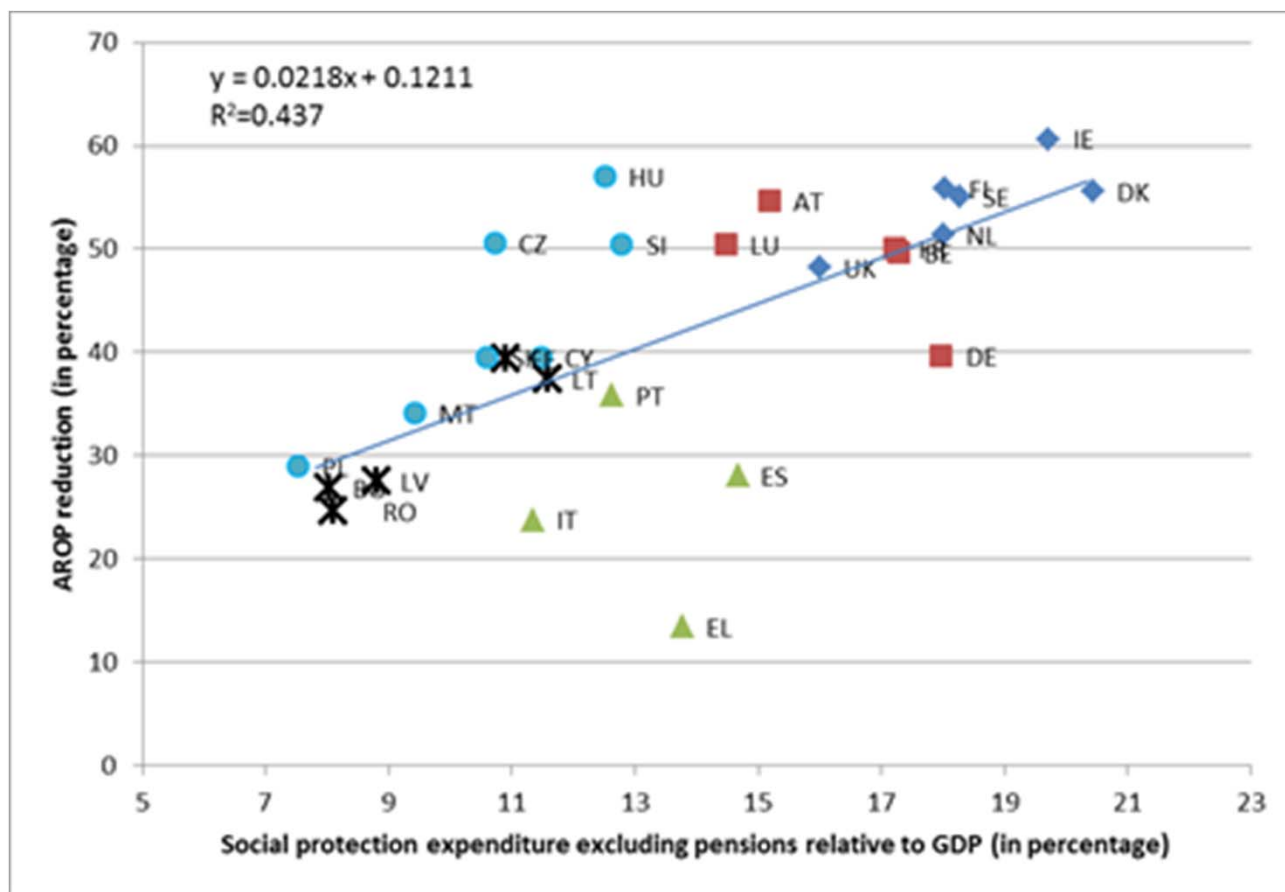
**\* People at risk of poverty or social exclusion are at least in one of the following three conditions: at-risk-of-poverty, severely material deprivation or living in a jobless household.**

**\*\* Member States without a marked national 2020 target have chosen to use a different monitoring indicator which does not directly translate into a comparable indicator at the EU level.**

# Total Expenditure on Social Protection in the EU Member States (2009)



# Similar Levels of Expenditure Achieved Very Different Outcomes (2009)



**Relation between social protection spending (excluding pensions, relative to GDP) and relative reduction in the share of population (aged 0-64) at risk of poverty (in percentage) (2009)**

Source: ESSPROS and EU-SILC



## **EU Actions to Tackle the Social Dimension of the Crisis**

*Employment Package: Job creation, restore labour markets dynamics, enhance EU governance*

*Youth Opportunities Initiative: Preventing early school-leaving, training, access to labour market*

*Proposed 20% of European Social Fund 2014-2020 on promoting social inclusion and combating poverty*



# 2012 European Semester Results: Country Specific Recommendations

*Tackling poverty and exclusion: BG, CY, ES, LT, LV*

*Pensions: AT, BE, BG, CY, CZ, ES, LT, LV, LU, MT, NL, SI, SK, PL, DK, FI*

*Inclusion of Roma: BG, HU, SK*

*Social dimension better integrated in the outcome of this European Semester*



# The Costs of Poverty and Social Exclusion

*Poverty is linked to poor health, lower literacy, poor school performance for children, higher stress levels for families, and more crime and social unrest.*

*It is not just individuals but society as a whole that bears the costs of poverty*

- **Canadian studies suggest that the negative consequences of poverty can amount to around 5 % of GDP**
- **A 2011 Eurofound study estimated the total yearly costs for NEETS in the 21 EU countries to be approximately 100 billion (1 % aggregated GDP).**



# Social Policies as Social Investments

*Social policies can mobilise the social and economic potential of citizens by strengthening their capabilities to prevent and cope with risks, and enhance their opportunities to participate in society.*

*A 2002 Commission study estimating the returns on human capital investment within the EU concluded that:*

- **An additional year of schooling increases wages at the individual level by around 6.5 % across EU member states**
- **A year of training increases wages by about 5 %**
- **An extra year at the intermediate level of education increases aggregate productivity by about 5 % immediately and a further 5 % in the long term.**





# Example of Social Policy as a Social Investment: Tackling Child Poverty

*Numerous studies show that children growing up in poverty have lower education achievement rates, and lower future earnings potential overall.*

*Gaps between children of rich and poor families widen through the years of schooling.*

*This results in significant long term costs for society as a whole and the economy*

- **UK study estimated cost of 12 billion pounds a year**

*Early intervention is among the most effective means of improving educational performance and the likelihood of escaping social exclusion.*



## **A Social Investment Approach**

*Ensuring social inclusion and support, in particular for the less advantaged, through an adequate level of social protection*

*Investing effectively and efficiently in human capital to enhance and preserve people's potential to contribute to society and economy*

*Achieving more synergy with the macro-economic stability objective in the assessment and guidance for Member States' structural reforms, in order to achieve inclusive growth.*



## 5 Pillars of Social Investment

- 1. Increase the efficiency and effectiveness of social investment and protection*
- 2. Pursue activating and enabling policies*
- 3. Secure adequate livelihoods and social inclusion*
- 4. Advance social policy innovation and policy experimentation*
- 5. Streamline monitoring, governance and information*

## Activating and Enabling policies

*Help prepare for (re)entry into the labour market*

- **Job and skills training, lifelong learning opportunities**

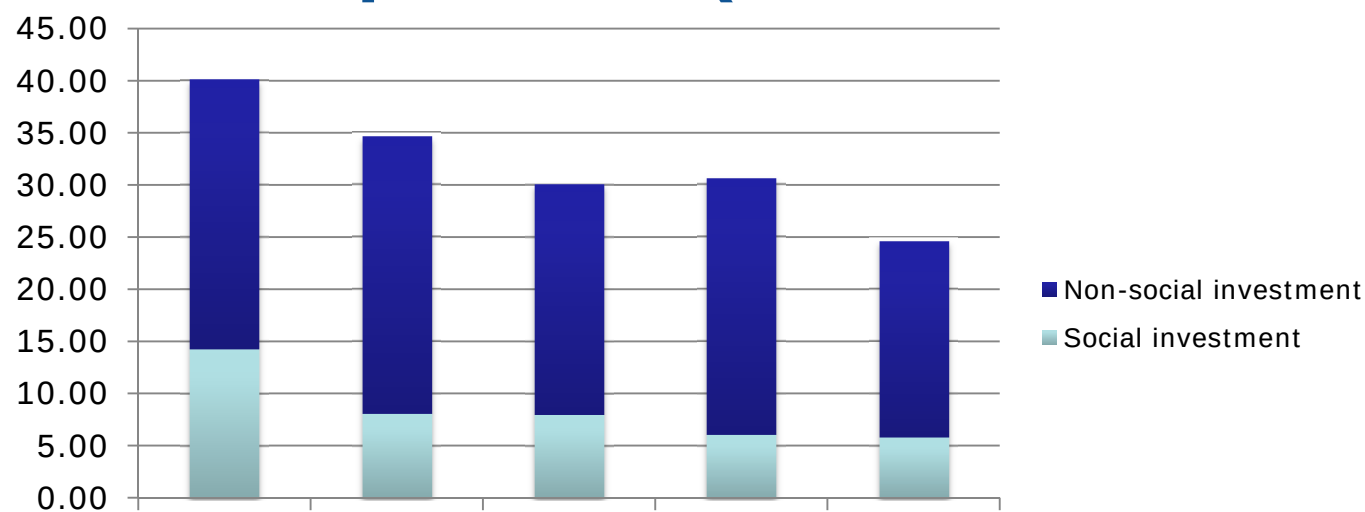
*Create incentives and remove disincentives for labour market participation*

- **Aligning tax and benefit systems to eliminate inactivity traps**
- **Make more accessible childcare, transport, home care services, etc.**

*Promote inclusive labour markets*

- **Tackle workplace discrimination**
- **Promote living wages**
- **Promote flexible workplaces (though the creation of childcare facilities, adapted workplaces, embracing part-time work, etc.)**

## Expenditure in Activating and Enabling policies (selected countries)



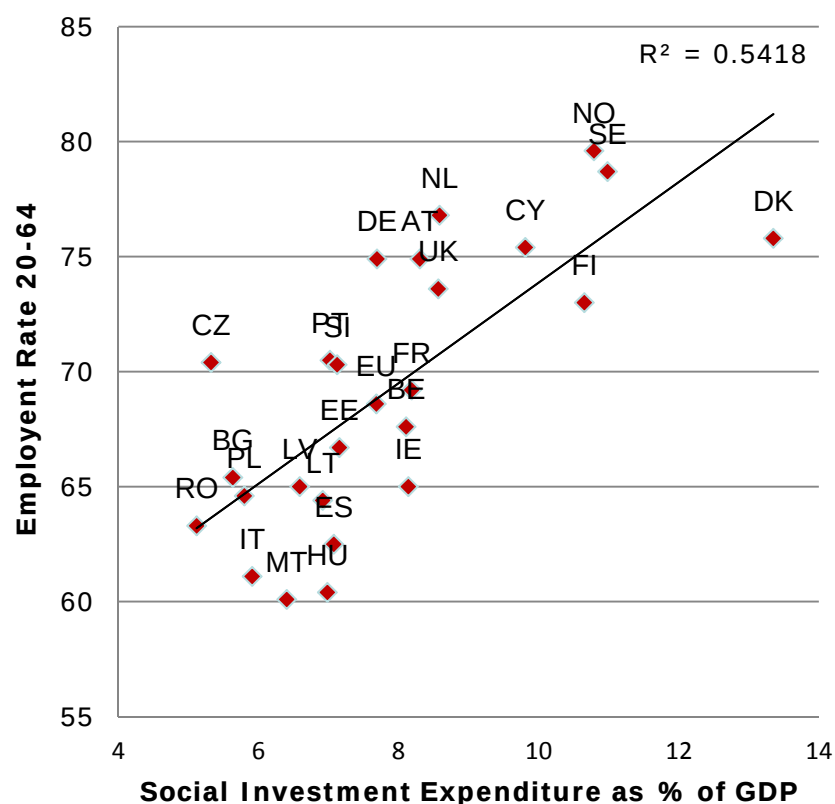
Sweden Germany United Kingdom Italy Poland

|                       | Social investment | Non-social investment | Ratio |
|-----------------------|-------------------|-----------------------|-------|
| <i>Sweden</i>         | 14,30             | 25,80                 | 55    |
| <i>Germany</i>        | 8,10              | 26,50                 | 30    |
| <i>United Kingdom</i> | 8,00              | 22,10                 | 36    |
| <i>Italy</i>          | 6,10              | 24,50                 | 25    |
| <i>Poland</i>         | 5,80              | 18,80                 | 31    |

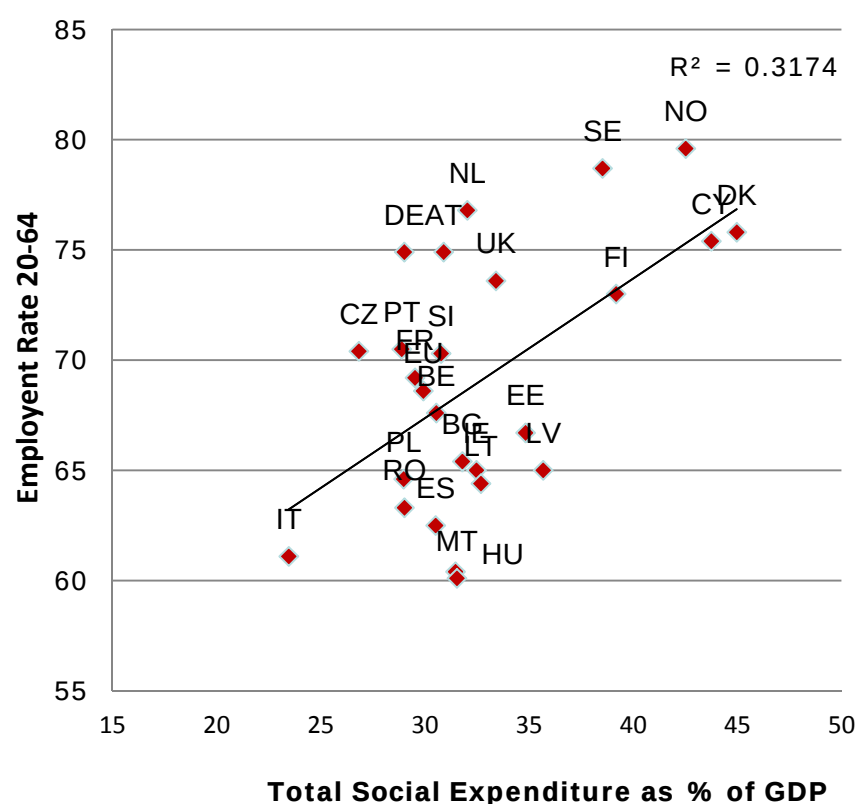
**Sources:** Maurizio Ferrera, University of Milan; Anton Hemerijck, University of Amsterdam

# Activating and Enabling policies

**Social investment expenditure and employment across the EU (2010)**

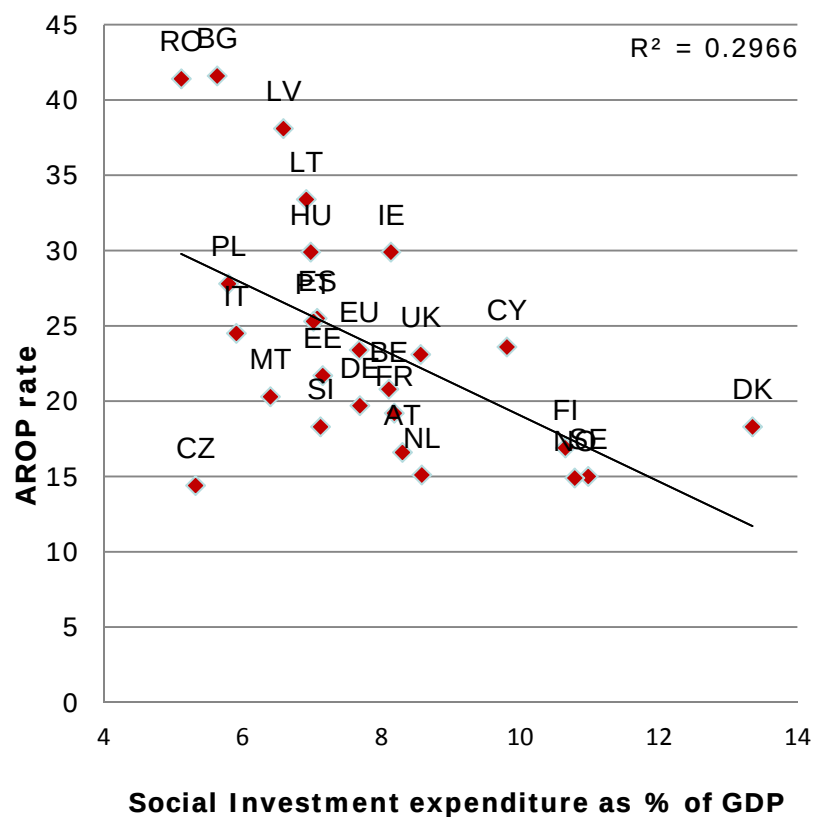


**Total social expenditure and employment across the EU (2010)**

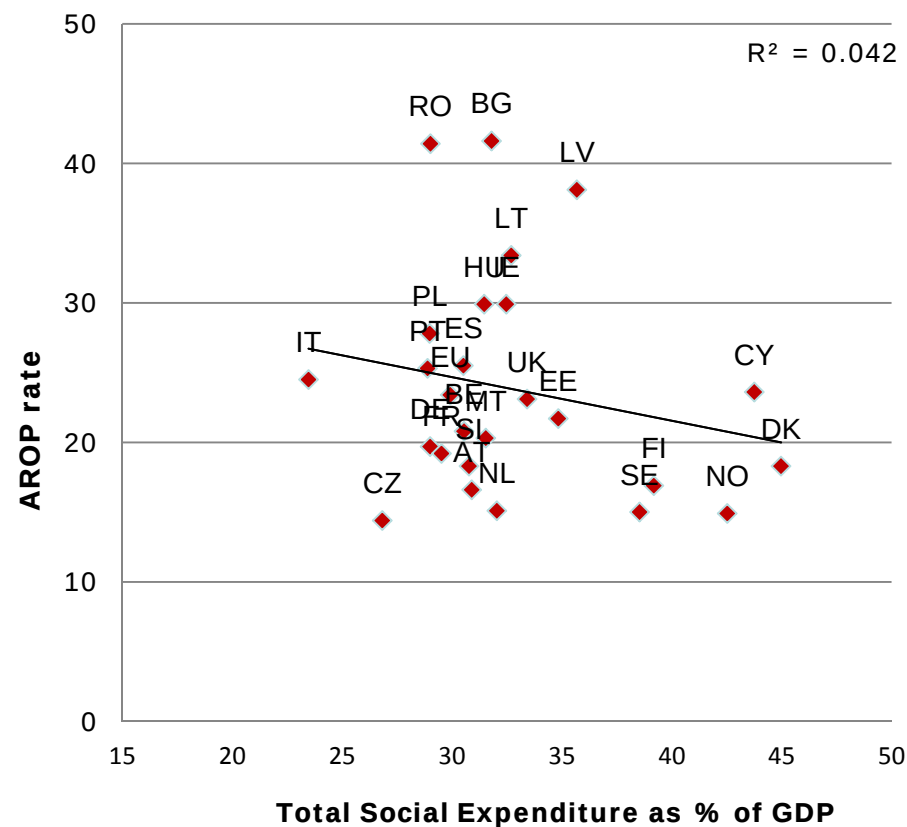


# Activating and Enabling policies

**Social investment expenditure and risk of poverty across the EU (2010)**



**Total social expenditure and risk of poverty across the EU (2010)**





# Securing Adequate Livelihoods and Social Inclusion

*Adequate income support aims to ensure a dignified life to those – either fit or unfit to work – that are not endowed with sufficient resources to live in a manner compatible with human dignity.*

*Three principal types of support*

- *Monetary support*  
**Minimum income schemes, disability benefits, family benefits, etc.**
- *In-kind benefits*  
**Housing, healthcare, etc.**
- *Enabling support*  
**Basic bank accounts, internet, transport, etc.**





**Thank you for your attention!**

**Further reading  
Europe 2020**

**[http://ec.europa.eu/news/economy/index\\_de.htm](http://ec.europa.eu/news/economy/index_de.htm)**

**Social protection & social inclusion**

**<http://ec.europa.eu/social/main.jsp?langId=en&catId=750>**